

# Medical and Religious Exemptions for COVID Vaccine in Employment Public Agency Risk Managers Association (PARMA) Webinar | September 23, 2021

Presented By:

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#### AGENDA

- I. Vaccination and Testing Requirements
- II. General Accommodations Considerations
- III. Requests for Health and Medical Accommodations
- IV. Requests for Religious Accommodations
- V. Determination as to Reasonableness and Safety
- VI. Questions and Answers
- VII. Addendum Resources



# **Part I: Vaccination and Testing Requirements**



#### Vaccination and Testing Requirements: Issues to Address

- Federal COVID-19 action plan
- State health orders
  - July 26 Order
  - August 5 Order
  - August 19 Order
- Discretionary policies



#### Vaccination and Testing Requirements: Federal COVID-19 Action Plan

- Scope
  - Current employers with 100 or more employees; Subject to federal OSHA jurisdiction
  - Future employers subject to Cal/OSHA jurisdiction
- Obligations employees *must* either:
  - Produce proof of full vaccination status; or
  - Submit to weekly testing
- Effective date TBD
- Compliance date TBD
- Interaction with Cal/OSHA regulatory requirements



#### Vaccination and Testing Requirements: July 26 Health Order

#### Scope – high-risk settings

- Health care settings (modified by August 5 Order)
- High-risk congregate settings (modified by August 19 Order)
- Covered employees
  - Persons with potential for direct or indirect exposure to patients/clients/residents or SARS-CoV-2 airborne aerosols
- Obligations vaccination or testing (weekly or bi-weekly)
- Effective date August 9
- Compliance date August 23



#### Vaccination and Testing Requirements: August 5 Health Order

- Scope health care settings
- Covered employees
  - Health care workers
  - Persons with potential for direct or indirect exposure to patients or SARS-CoV-2 airborne aerosols
- Obligations vaccination required unless employee is exempted
  - Qualifying medical reason
  - Religious belief
- Effective date August 5
- Compliance date September 30



#### Vaccination and Testing Requirements: August 19 Health Order

- Scope local correctional facilities/detention centers
- Covered employees
  - Health care workers
  - Persons not directly involved in delivering health care, but who could be exposed to agents that can be transmitted in the health care setting
- Obligations vaccination required unless employee is exempted
  - Qualifying medical reason
  - Religious belief
- Effective date August 19
- Compliance date October 14



#### Vaccination and Testing Requirements: Discretionary Policies

- Policy models
  - Vaccination/testing
  - Mandatory vaccination
- Accommodations
  - Provided as a matter of policy and law



# Part II: General Accommodations Considerations



#### Accommodations Considerations: Issues to Address

- Legal authority
- Interactive process
- Employer determination
- Accommodation types
  - Workplace accommodations
  - Non-Workplace accommodations



## Accommodations Considerations: Legal Authority

#### • Employer authority

- Equal Employment Opportunity Commission ("EEOC")
- Department of Fair Employment and Housing ("DFEH")
- Employee protections
  - Americans with Disabilities Act ("ADA")
  - Title VII of the Civil Rights Act ("Title VII")
  - Fair Employment and Housing Act ("FEHA")
- Employer obligations
  - Engage in a Good Faith Interactive Process
  - Provide Reasonable Accommodations



#### Accommodations Considerations: Interactive Process

- COVID-19-related requirement
  - Compliance with superseding authority
  - Adoption of discretionary policy
- Requests for accommodation
  - Basis of employee request
  - Standard request forms
- Interactive process
  - Determination of employee's qualification
  - Good faith engagement in process
  - Determination regarding requested accommodation



# Part III: Requests for Health and Medical Accommodations



#### Health and Medical Accommodations: Issues to Address

- ADA and FEHA Standards
- Health and medical conditions
- Determination of qualification



#### Health and Medical Accommodations: ADA and FEHA Standards

#### Qualification standard

- Disability physical or mental impairment
  - Health or medical conditions
- ADA and FEHA Standards: major life activities
  - ADA Substantially limits major life activities
  - FEHA Makes a life activity more difficult



## Health and Medical Accommodations: Health and Medical Conditions

- Health and medical condition that may preclude vaccination
  - Anaphylaxis (particularly as a result of COVID-19 vaccine)
  - Pregnancy
- Other issues
  - Recent COVID-19 infection
- Health and medical condition that may preclude testing



## Health and Medical Accommodations: Determination of Qualification

- Request for additional information
  - Employer authority
  - Employee obligations
- Information requested
  - Statement that individuals health or medical condition that makes vaccination/testing unsafe
    - $\,\circ\,$  Should  $\underline{\it NOT}$  disclose actual health or medical condition
  - Restriction Inability to be vaccinated/tested
  - Accommodation Alternative to vaccination/testing
- Employer review and determination



# Part IV: Requests for Religious Accommodations



#### Religious Accommodations: Issues to Address

- Title VII and FEHA Standards
- Religious objections
- Determination of qualification



## Religious Accommodations: Title VII/FEHA – "Religion"

- Religion broad and protects beliefs with which employer may be unfamiliar
  - Concerns ideas about life, purpose and death (*i.e.*, deep/imponderable matters)
  - Comprehensive in Nature; a belief-system as opposed to an isolated teaching
  - New and uncommon religions; not only traditional, organized religions
  - All aspects of religious, observance, practice and belief; not just those mandated by tenet's of an individual's faith



## Religious Accommodations: Title VII/FEHA – "Religious Beliefs"

- Religious belief
  - A belief that occupies a place in the individual's life that is parallel to that filled by god
  - Need not be acceptable, logical consistent or comprehensible to others
  - Theistic or non-theistic moral and ethical beliefs
- Areligious beliefs
  - Personal, political and philosophical beliefs are not religious beliefs
  - Some potential overlap with religious beliefs



## Religious Accommodations: Title VII/FEHA – "Sincerely Held"

#### • Sincerely held

- Not related to motives or reasons for holding the belief
- Matter of individual credibility; however, the individual need not be scrupulous in there behavior
- Factors to evaluate sincerity
  - Marked inconsistency with professed belief
  - Whether the accommodation requested is a particularly desirable benefit
  - Suspect timing (e.g., Follows a request based on secular reasons)
  - Reason to believe accommodation sought for areligious reasons



## Religious Accommodations: Religious Objections

#### • Religious objections

- Inerrancy of scripture/sovereignty of god
- Unique protective/healing power of god "prayerful healing"
- Opposition to invasion of person's body
- Opposition to use of fetal cells
- Objections are often not strictly religious
  - Overlap between personal, political, philosophical and religious



## Religious Accommodations: Determination of Qualification

#### General

- Employer should ordinarily assume that an employee's request is based on a sincerely held religious belief
- If the employer has an objective basis to question either the nature or the sincerity of the belief, the employer would be justified in requesting additional information



## Religious Accommodations: Determination of Qualification

- Case-by-case analysis required
- Information requested
  - Nature:
    - $\,\circ\,$  Information regarding tenets of belief
    - Associated practices, rituals, clergy, observances, etc.

#### Sincerity:

- $\,\circ\,$  Information regarding how long the employee has embraced the belief
- $\,\circ\,$  When, where and how they acme to believe what they do



## Religious Accommodations: Determination of Reasonableness

- Determination of reasonableness
  - Different standards under Federal and state laws
- Obligation to Adhere to Comply with FEHA



# Part V: Determination as to Reasonableness and Safety



#### Determination re: Accommodation: Reasonableness

- Requested accommodation must be reasonable
- Must *not* impose an undue hardship
  - Employer
  - Employer's operations
- Factors:
  - Nature and cost
  - Overall financial resources of the employer
  - Impact on operations



#### Determination re: Accommodation: Safety

- Requested accommodation must be safe
- Must <u>NOT</u> pose an undue safety risk
  - Employee requesting accommodation
  - Others (other workers and members of the public)
- Direct threat standard
  - Duration of the risk;
  - Nature and severity of the potential harm;
  - Likelihood that potential harm will occur; and
  - Imminence of the potential harm



#### Determination re: Accommodation: Workplace Accommodations

- Must be reasonable and safe
- Common examples
  - Production of negative test result/COVID-19 testing
  - Use of face coverings or Personal Protective Equipment ("PPE")
  - Job reassignment
- Consideration of costs
  - Different analysis than when something (e.g. testing) is required
  - Subject to reasonableness standard
  - Hardship must <u>NOT</u> include speculative costs



### Determination re: Accommodation: Non-Workplace Accommodations

- Must be reasonable
  - Safety not principle concern
- Common examples
  - Teleworking
  - Unpaid leave
- Accommodations may be temporary and may be reevaluated



# **Questions and Answers**







#### Resources

- COVID-19 Action Plan
  - Vaccinating the Unvaccinated
- State Health Orders
  - July 26 Order (High-Risk Settings)
  - <u>August 5 Order</u> (Health Care Settings)
  - <u>August 19 Order</u> (Correctional Facilities and Detention Centers Officers)
  - Health Care Worker Q&A
- EEOC Guidance
  - What You Should Know About COVID-19 and the ADA, the Rehabilitation Act and Other EEO Laws
  - Religious Discrimination
  - <u>Q&A Religious Discrimination</u>



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