

# Laying a Foundation for a WC Drug Formulary



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- 35+ years in P&C, 20+ years in Work Comp
- Created PRIUM's Medical Intervention Program in 2003, Intervention Triage in 2010, Texas Closed Formulary turnkey in 2011, Centers with Standards in 2012, TaperRx in 2014
- From March 2012 thru December 2015, Mark has presented educational content 306 times to 18,420 people in 39 states, including 9 national webinars
- Published and quoted in CLM Magazine, Risk & Insurance, Business Insurance, WorkCompCentral, WorkCompWire, Insurance Thought Leadership and others
- Member of the IAIABC Medical Issues Committee, SAWCA Medical / Rehab Committee, SIIA Work Comp Committee, CompSense pharmacy group

#### Why is a Drug Formulary Important?

#### "Teen Athletes at High Risk of Prescription Painkiller, Heroin Abuse, Reports Sports Illustrated" (7/9/15)

High school athletes are often overlooked victims of the prescription drug abuse epidemic, but it is hitting them hard, reports Sports Illustrated

#### "Most College Students Misusing Prescription Drugs Begin Non-medical Use in Winter Months" (9/3/15)

Winter is the peak season for full-time college students to start non-medical use of prescription drugs, such as pain relievers and stimulants, indicates a new study by SAMHSA

#### "Legislation Aimed at Curbing Drug Abuse Among Seniors" (8/20/15)

Seniors who receive Medicare and have a history of opioid abuse would be restricted to one pharmacy and one doctor under proposed legislation intended to help them recover from addiction

#### "ADHD Stimulant Abuse Growing Among US Workers, The New York Times Reports" (4/30/15)

Though commonly associated with college students, abuse of prescription stimulants intended to treat attention deficit hyperactivity disorder (ADHD) is a growing phenomenon among American workers

#### "Painkiller Abuse Linked to HIV Outbreak in Southeastern Indiana" (4/2/15)

Prescription drug abuse is suspected of being at the root of an HIV outbreak that has plagued southeastern Indiana, prompting Governor Mike Pence to declare a public health emergency and implement a temporary needle exchange program www.awarerx.org

#### More than 175,000 dead

from prescription drug overdoses

1999 - 2013



#### So who is responsible?

#### The Seven P's

- ☐ Prescribers
- Patients
- Pharmacists
- ☐ big Pharma
- ☐ Payers
- Politicians
- ☐ Plaintiff attorneys

#### **The Drugs**

- Pain Purpose: Relieve pain by acting directly on the central nervous system (oral, topical). Refills are generally prohibited without new script
- **Possible Side Effects**: Sedation, drowsiness, impairments, constipation, respiratory depression, nausea, headache, stomach pain. Extremely high potential for abuse, dependence, addiction and diversion
- On-label Uses: Before/during/<u>immediately</u> after surgery, cancer, AIDS patients, end of life care
- **Red Flags**: Used more than 6 contiguous months, DOI of more than 3 years, no change in levels of pain or function, aggregate dosage exceeds 120mg MED/day
  - ACOEM's April 2014 guidelines establish 50mg MED/day
  - DWC adopts 80mg MED/day in new opioid guidelines
- Examples: Actiq (Fentanyl Iollipop), Exalgo (Hydromorphone ER), Avinza / Kadian (Morphine ER), OxyContin (Oxycodone ER), Nucynta (Tapentadol), Duragesic (Fentanyl transdermal), Ultram (Tramadol)

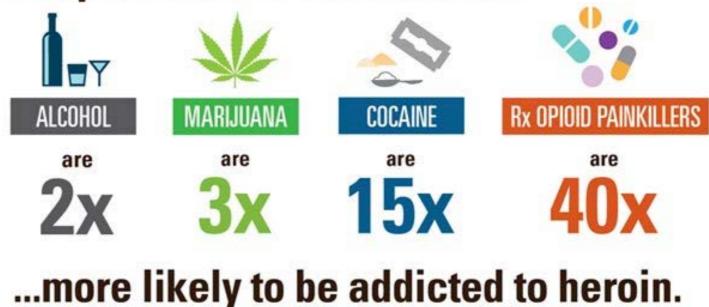
#### Heroin use is part of a larger substance abuse problem.

Nearly all people who used heroin also used at least 1 other drug.

Most used at least 3 other drugs.

Heroin is a highly addictive opioid drug with a high risk of overdose and death for users.

#### People who are addicted to...



SOURCE: National Survey on Drug Use and Health (NSDUH), 2011-2013.

#### Morphine Equivalent Dosage (MED)

- A method developed to adjust for the various potency of opioids into a common measurement (morphine, which would be a 1:1 ratio)
- Per ODG, the Factor to be used when calculating MED
  - Codeine 0.15
  - Fentanyl (Actiq) oral transmucosal 10-100
  - Hydrocodone 1
  - Hydromorphone (Exalgo) 4
  - Methadone, 41 to 60mg per day 10, > 60mg per day 12
  - Oxycodone (OxyContin) 1.5
  - Oxymorphone (Opana) 3
- (Quantity / Day Supply) = Daily Pill Count \* Dosage \* MED Factor = MED

#### Common Adverse Effects to Opioid Use

sedation

constipation

sense of euphoria

cough suppression

nausea

vomiting

drowsiness

itching

dry mouth

miosis (excessive constriction of the pupil of the eye)

opioid dependence

withdrawal syndrome (with a dependency)

www.oicisdifferent.com (opioid-induced constipation) (opioid-induced constipation) (opioid-induced constipation) AstraZeneca's MOVANTIK<sup>TM</sup>, FDA approved 9/16/14

#### Infrequent Adverse Effects to Opioids

respiratory depression

confusion

hallucinations

delirium

urticaria (chronic hives)

hypothermia

bradycardia/tachycardia (heart rhythm disorders)

orthostatic hypotension (low blood pressure)

dizziness

headache

urinary retention

ureteric or biliary spasm

muscle rigidity

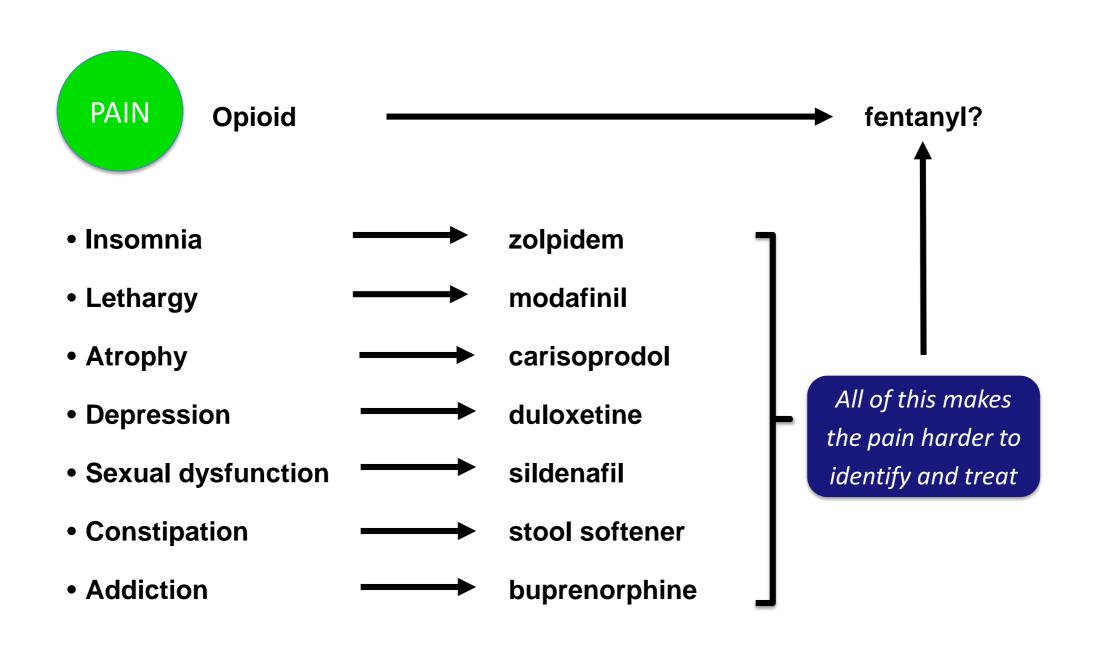
myoclonus (involuntary jerking of a muscle or group of muscles)

flushing

- OxyContin (oxycodone) 1.5 MED
  - 77 major drug interactions, 696 moderate, 3 minor
  - Be sure you check if they're also taking ...
    - Ambien (zolpidem)
    - baclofen
    - Celebrex (celecoxib)
    - clonazepam
    - Cymbalta (duloxetine)
    - furosemide
    - lisinopril
    - Lyrica (pregablin)
    - Neurontin (gabapentin)
    - trazodone
    - Xanax (alprazolam)
  - DO NOT use **alcohol** or medications that contain alcohol while receiving treatment with oxycodone!

www.drugs.com

## Polypharmacy The Enemy of Function



## Treating Pain NSAID (non-steroidal anti-inflammatory drug)

- **Pain Purpose:** Relieve pain and inflammation by reducing enzymes and hormones that cause inflammation and pain in the body (oral, topical)
- **Possible Side Effects:** Nausea, vomiting, diarrhea, constipation, decreased appetite, rash, dizziness, headache, and drowsiness, fluid retention. The most serious side effects are kidney failure, liver failure, ulcers and prolonged bleeding after an injury or surgery
- On-label Uses: Acute musculoskeletal pain conditions, rheumatoid and osteoarthritis
- **Red Flags:** Used more than 6 contiguous months, aggregate dosage exceeds 3200mg/day, DOI of more than 3 years, prescriptions when OTC would suffice
- Examples: Flector patches, Voltaren (Diclofenac Sodium), Celebrex (Celecoxib), Ketoprofen, Mobic (Meloxicam), Relafen (Nabumetone)

### Treating Pain Skeletal Muscle Relaxant

- Pain Purpose: Relax muscles that control the skeleton
- **Possible Side Effects:** Sedation, drowsiness, dizziness. Others include central nervous system depression (Baclofen), hepatotoxicity (Dantrolene), dependence and withdrawal symptoms (Carisoprodol), toxicity in overdose and in combination with other substances (Cyclobenzaprine), low blood pressure (Tizanidine)
- On-label Uses: For spasticity (multiple sclerosis, spinal cord injury, traumatic brain injury, cerebral palsy, and post-stroke syndrome). For muscle spasms (fibromyalgia, tension headaches, myofascial pain syndrome, and mechanical low back pain or neck pain)
- **Red Flags:** Used more than 2 contiguous months, DOI of more than 3 years, no rehab program with active treatment
- Examples: Soma (Carisoprodol), Amrix (Cyclobenzaprine), Valium (Diazepam), Lioresal (Baclofen), Skelaxin (Metaxalone), Zanaflex (Tizanidine)

## Treating Pain Anti-Depressant

- **Pain Purpose:** Relieve symptoms of depressive disorders that can negatively affect the healing process
- **Possible Side Effects:** Upset stomach, dry mouth/eyes, increase in skin sensitivity, insomnia, drowsiness, changes in sex drive, changes in appetite and confusion. Serious side effects that require medical attention include constipation, difficulty in speaking, irregular heartbeat, trembling, stiffness of limbs, hallucinations and thoughts of suicide
- On-label Uses: Diagnosis of depression or anxiety
- **Red Flags:** Lack of objective findings supporting continued use, psych not accepted as compensable or pre-existing
- Examples: Wellbutrin (Bupropion), Lexapro (Escitalopram), Zoloft (Sertraline), Elavil (Amitriptyline), Effexor (Venlafaxine)

### Treating Pain Benzodiazepine

- **Pain Purpose:** Do not have any pain-relieving properties themselves, and are generally recommended to avoid in individuals with pain
- **Possible Side Effects:** Sedation, dizziness, weakness, unsteadiness, feeling of depression, loss of orientation, headache, sleep disturbance, physical dependence, withdrawal symptoms upon disuse
- On-label Uses: Anxiety and seizure disorders, insomnia, anesthesia, muscle relaxation, alcohol withdrawal
- **Red Flags**: Use for more than 2-4 weeks, excessive sedation, combination with opioids and/or Soma, alcohol consumption, **weaning can take up to 18 months**
- Examples: Xanax (Alprazolam), Valium (Diazepam), Ativan (Lorazepam), Klonopin (Clonazepam), Restoril (Temazepam)

#### **Drug Formulary 101**

## **Drug Formulary 101**Primary Questions for a Drug

- Is it safe?
  - Risk vs. Benefit
  - Compare to alternatives
- Is it effective?
  - Studies demonstrating results
- What is the cost?
  - Not just acquisition but total cost of therapy (pharmacy & medical)

## **Drug Formulary 101**What is a Drug Formulary?

- A list of drugs that are either included or excluded from coverage / reimbursement
  - PA Requires prior authorization
  - NPA Does not require prior authorization
- Used extensively outside of Work Comp
  - A new process for Work Comp but not a new concept
- Types include Closed, Open, Cost-Based, Retail, Preferred Drug List
  - Open All FDA-approved prescription/non-prescription drugs
  - Closed "Open" with restrictions
  - Retail Unique to a PBM
  - PDL Preferred but no real restrictions

## Drug Formulary 101 Guiding Principles

- About better clinical outcomes, not cost savings
- Define how to measure success
- Utilize Evidence Based Medicine
- Design through consensus
- Educate <u>all</u> stakeholders before, during, after
- Easy to implement and enforce
- Include a dispute resolution process with expedited appeal
- Handle new and legacy claims differently

### Drug Formulary 101 Benefits / Goals

- Facilitates timely provision of medical treatment
  - Require a clinical rationale for others
- Add evidence-based practices to prescription choices
  - Clarify the difference between a specific drug, alternative drug options, alternatives to drugs
  - Reduce drug-to-drug interactions
- Drives evidence-based prescribing practices
  - Prompts reflection
- Improve treatment outcomes for patients
  - Trends towards more conservative options

## Drug Formulary 101 Potential Impacts

- Patient safety
  - Talk about return to function
    - Focus on life
  - Promote (and approve) more conservative options
    - NSAID's, exercise, Yoga, CBT
  - Biopsychosocial
    - Deal with their attitude about pain

## Drug Formulary 101 Potential Impacts

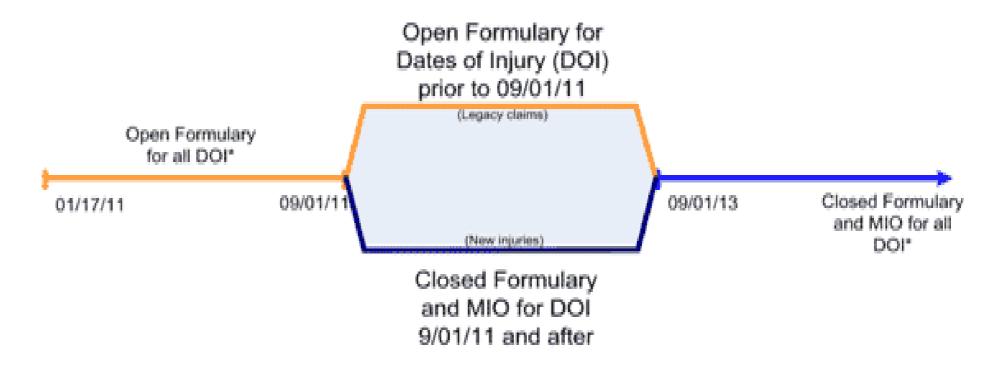
- Prescribing behavior
  - Choose the best options
    - Require clinical rationale for exceptions
  - Educate on options
    - No longer "that's how it's always been done"
  - Inspire prescriber-patient conversations
    - Office visits no longer just about refills
  - Change one, change all
    - Future patients reap the benefits

## Drug Formulary 101 Potential Impacts

- Claims / pharmacy cost
  - Reduce drug utilization
    - Number of drugs / classifications, dosage, quantity
  - Reduce non-mainstream use
    - Compounds
    - Physician dispensing
  - Reduce health/financial impacts
    - Disability, co-morbidities, indemnity
  - Impact friction costs
    - Reduce litigation, delays in treatment
    - Increase possibility of settlement

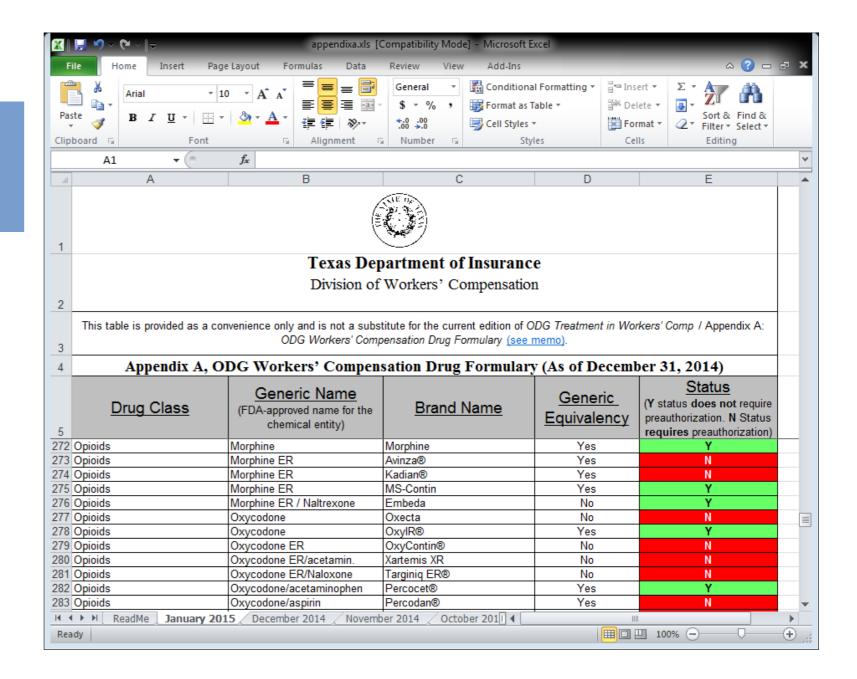
#### **Texas**

- Private marketplace
- Closed formulary
- New claims -9/1/11
- Remediation period
- Legacy claims 9/1/13



- Treatment guidelines = Official Disability Guidelines
  - Guidelines are presumed correct, not clinicians

Y = Yes N = Prior Authorization required



- A common misperception ...
  - A 'N' drug is not always No
    - Prospective Review needed by Prescriber
  - A 'Y' is not always Yes
    - Retrospective Review needed by Payer
- The prescriber <u>should</u> validate the medical appropriateness based on EBM
- A formulary <u>requires</u> that to happen

- New claims:
  - Comparison between 2010-2011
    - 'N' drug costs ▼ 82%
    - 'N' drug # scripts ▼ 74%
    - Claims with a 'N' drug ▼ 67%
- <u>Legacy</u> claims:
  - Data call for 29 carriers (March-July-Aug 2013)
    - 7,520 total legacy claims
    - Peer review conducted 22%
    - Agreement to change secured 76%
    - Claims with no more 'N' drugs 47%

TDI, Workers' Compensation Research and Evaluation Group, 2013

- What is not currently known:
  - Switching to less dangerous / no drugs?
  - Switching to more conservative therapy?
  - Switching to interventional methods?
  - Cost shifting to the injured worker's group health policy or Medicare/Medicaid?
  - Injured worker paying for the drugs themselves?
  - Is it a permanent change?
  - Better RTW / clinical outcomes?

#### **Addressing Legacy Claims**

### **Legacy Claims**The Process

- How to address <u>legacy</u> claims:
  - Epiphany
    - Education, Peer Review, Utilization Review
  - Accountability
    - Ongoing engagement, flexibility, connecting the dots
  - Enforcement
    - Customized patient formulary as the regimen changes

## Legacy Claims Weaning - Patient

- The patient MUST be motivated and engaged in the process
- The patient must make a life change
  - Proper sleep (7-8 hours each night)
  - Proper nutrition
  - Proper levels of activity
  - Proper attitudes about their pain
- Identify how patient will manage pain with less/no dosage
- Establish coping skills

## **Legacy Claims**Weaning – Prescriber

- Is the current drug regimen appropriate?
- Can the treating prescriber facilitate the weaning?
- In-patient / out-patient?
- Is CBT / MI required first?
- Is the goal reduction in dosage or removal of drugs?
- Manage the withdrawal symptoms
- Assess co-morbidities and complicating factors



Per the AMA Guides March/April 2011 Newsletter ...

"21 of 23 patients in the study reported a significant decrease in pain

after detoxification"

Functional Restoration is a natural consequence of Weaning!

# On the Horizon States Considering

- Arizona Rules being finalized
- Arkansas On hold
- California Rules being developed
- Georgia Initial discussions
- Louisiana Rules being developed
- Maine Initial discussions
- Montana Initial discussions
- Nebraska Initial discussions
- North Carolina Study underway
- Oklahoma Implemented in 2014
- South Carolina Initial discussions
- Tennessee Effective February 2016

### California

### First Major Milestone

• October 2014 – CWCI published a whitepaper "Are Formularies a Viable Solution to Controlling Prescription Drug Utilization and Cost in California WC"

### Second Major Milestone

• 3/5/15 – Assemblyman Henry Perea (D-Fresno) introduced AB 1124 to direct the DWC's Administrative Director to adopt a formulary

### Third Major Milestone

• 7/23/15 – At the CCWC conference, David Lanier stated "Based on the work to date and the urgent need I have instructed Christine [Baker, Director of the Division of Industrial Relations] to move forward with creating a formulary as expeditiously as possible"

- Final Milestone
  - 9/12/15 Legislature approves AB 1124
  - 10/6/15 Governor Brown signs into law
- Next Step on the Journey
  - The rules and regulations process, including public forums and comment periods along with an advisory committee

- The process
  - Three months of discussion, debate, disagreement, negotiation and compromise
  - Stakeholders during this process included:
    - Labor (Cal Labor Fed)
    - Management (Cal Chamber, CCWC Small Business CA)
    - Providers (CMA, COA, CSIMS, CompPharma)
    - Insurers (Zenith, Liberty Mutual, ACIC)
    - CAAA
    - DIR Director, DWC AD and Med Director
  - "Kudo's to California!" ... <a href="http://bit.ly/1JXn4Hr">http://bit.ly/1JXn4Hr</a>

#### • The contents

- "On or before July 1, 2017, the medical treatment utilization schedule adopted by the administrative director shall include a drug formulary using evidence-based medicine"
  - Includes a TBD phased-in implementation for transition of injured workers to medications on the formulary
  - Plan for no less than quarterly updates to the drug list
  - Establishes a Pharmacy and Therapeutics (P&T) committee
  - Interim reports starting on July 1, 2016

- The goals
  - Improve appropriate care through the dispensing of evidenced-based medicine
  - Expedite pharmaceutical treatment for ill and injured workers
  - Reduce delays, including reducing the need for elevated utilization review and independent medical review
  - Improve efficient delivery of medical benefits and reduce administrative costs

## On the Horizon California Questions

### How will the drug list be defined and maintained?

- Creating a drug list from scratch is difficult
  - Build vs. Buy?
- Maintaining a drug list is even more difficult
  - California P&T Committee
- Creating a cross-walk from drugs to ICD / treatment guidelines
  - Easy to understand and use

### What will be the arbiter for disputes?

- Opinion vs. Opinion is just opinion
  - The UR / IMR process
- Evidence Based Medicine includes the best science available so prescribers can make the best decisions possible
  - MTUS, including the new chronic pain and opioid guidelines

## On the Horizon California Questions

- What is the "carrot"?
  - Speedier delivery of appropriate care NPA drugs
    - But these can be non-related or medically inappropriate
- What is the "stick"?
  - Second opinion on questionable care PA drugs
    - No state-mandated UR plan ... Currently

### How will a formulary be enforced?

- Nothing precludes a prescriber from writing any script
- Nothing precludes a pharmacy from dispensing any script
  - Third-party billing? Physician dispensing? Compounding?

## On the Horizon California Questions

### How will a formulary be phased in?

- Education and consensus <u>before</u> implementation are key
- Ongoing collaboration <u>after</u> implementation allows adjustments
- The process must be transparent and understandable
- Timeline must be identified and unchangeable

### How will legacy claims be handled?

- A new claim is <u>different</u> than a legacy claim
- There must be a remediation period allowed for legacy claims, to taper towards formulary compliance
  - Different timelines for new and legacy claims?

#### **Formulary Development and Implementation Timeline**

	Rule Stakeholder Notice Po Development Education				Peri	od	Remediation Period						Measurement Period			
	Public     Comments     Finalize Rules	<ul> <li>Develop materials for Division website, FAQ's, Forms, etc.</li> <li>Host Webinars &amp; Seminars</li> <li>Draft Notice Templates</li> </ul>	<ul> <li>Payers to identify existing claims effected by the formulary</li> <li>Payers to send notice to parties</li> <li>Payers to report notice status to Division</li> <li>Payers to send secondary</li> </ul>				<ul> <li>Payers to begin remediation of "legacy" claims</li> <li>Peer to peer outreach</li> <li>Voluntary Agreements</li> <li>Payers to send notice of agreement to required parties</li> <li>First Payer status report on formulary for new injuries</li> <li>Payers to send final notice to required parties</li> </ul>					ren inju • Sec for • On	<ul> <li>Payer reports on status of remediation process for existing injuries</li> <li>Second Payer report on status of formulary for new injuries</li> <li>Ongoing Payer reporting for all injuries</li> </ul>			
- Draft Rules	- Finalize Rules	- Educational Outreach	-	- 1st Notification		- 2 <sup>nd</sup> Notification	- Remediation Process Starts	- Peer to Peer Outreach	- Notifications	- New Injury Reporting	- Final Notifications		- New Injury reporting	- Remediation Reporting	- Ongoing Reporting	
6	Months	6 Months	6	Mor	nths			1	2 M	onths			12 Mon	ths		

Formulary Implementation for New Injuries Formulary Implementation for All Injuries









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Our Evidence Based blog

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